# NEVADA HISTORIC PRESERVATION FUND (HPF) THROUGH THE NATIONAL PARK SERVICE (NPS)

# 2018 HPF SUBGRANT APPLICATION MANUAL



901 S. Stewart Street. Suite 5004 Carson City, NV 89701-5248 775-684-3448

# TABLE OF CONTENTS

1. INTRODUCTION TO THE STATE HISTORIC PRESERVATION OFFICE	page	2
2. SHPO STAFF	page	3
3. SHPO AND THE HPF SUBGRANT PROGRAM.	page	4
4. QUALIFYING FOR AN HPF SUBGRANT.	page	5
5. THE HPF AND CERTIFIED LOCAL GOVERNMENTS.	page	6
6. PROGRAM AREAS	page	7
7. SHPO PRIORITIES FOR 2018	page	10
8. PROGRAM AREA SPECIAL REQUIREMENTS.	page	11
9. FISCAL REQUIREMENTS	page	14
10. APPLICATION DUE DATE AND PROCESS.	page	17
11. EVALUATION PROCESS AND SELECTION CRITERIA	page	18
APPENDIX 1: INSTRUCTIONS		
APPENDIX 2: SUBMISSION CHECKLIST		
APPENDIX 3: ACRONYMS		
APPENDIX 4: CONSTRUCTION SPECIFICIFICATION TERMS		
APPENDIX 5: GLOSSARY		

# INTRODUCTION

The Nevada State Legislature created the State Historic Preservation Office (SHPO) as a separate agency within the Department of Conservation and Natural Resources in 1977. The office is partly state funded and partly funded through federal Historic Preservation Funds (HPF) administered by the National Park Service (NPS). The SHPO coordinates with its sister agencies: the Division of Environmental Protection, Forestry, State Lands, State Parks, Water Resources, and the Division of Natural Heritage to enrich the lives of the citizens of and visitors to the state of Nevada, providing leadership in information management and the preservation and promotion of cultural resources and activities, and education.

The SHPO is the primary expert in historic preservation. The office assists with the preservation of the state's irreplaceable heritage resources and provides direction in carrying out its mission as defined by the National Historic Preservation Act (NHPA) of 1966, as amended, and Nevada Revised Statutes (NRS) 383.

# Agency responsibilities include:

- Partnering to conduct a comprehensive survey of historic properties (historic, archaeological and cultural resources that qualify for listing in the National Register) and maintaining an inventory of such properties;
- Identifying and nominating eligible properties to the National and State Registers of Historic Places (NRHP and SRHP respectively);
- Preparing and implementing a comprehensive statewide historic preservation plan, updated periodically as required by NPS;
- Administering the HPF Subgrant program for preservation projects in the State;
- Advising and assisting federal and state agencies and local governments;
- Cooperating with agencies, organizations, and individuals to ensure that historic properties are taken into consideration at all levels of planning and development;
- Providing public information, education, and training;
- Assisting local governments to become Certified Local Governments (CLGs);
- Maintaining historical markers that interpret Nevada's past;
- Coordinating consultation when Native American burials are discovered on state and private land.

# SHPO STAFF

If you have any questions regarding the HPF Subgrant Program, please contact the HPF Subgrant Manager.

# **CONTACT INFORMATION:**

# **Shauna Tilley**

HPF Subgrant Manager State Historic Preservation Office 901 S. Stewart Street, Suite 5004 Carson City, NV 89701-5248 775-684-3446 Phone 775-684-3442 Fax Email: stilley@shpo.nv.gov

## SHPO Staff:

#### Rebecca L. Palmer

State Historic Preservation Officer 775-684-3443 Phone 775-684-3442 Fax

Email: <a href="mailto:rlpalmer@shpo.nv.gov">rlpalmer@shpo.nv.gov</a>

#### Robin K. Reed

Deputy State Historic Preservation Officer 775-684-3437 775-684-3442 Fax

Email: rreed@shpo.nv.gov

# THE SHPO AND HPF SUBGRANT PROGRAM

As part of its duties, the SHPO acts as a pass-through granting agency for NPS's funds earmarked for the *HPF Subgrant Program*. It is the policy of the NPS that the State grant-assisted program implementation processes be open to maximum public scrutiny, review, and participation. Such an "opening" of the project selection process is a logical extension of the public benefit requirement of the NHPA. This policy is intended to ensure accessibility to the HPF programs by all citizens, to ensure that national priorities are met, and particularly to ensure that all subgrants, as well as all contracts, are selected for funding in an open manner. The goals are to:

- Inform all eligible program beneficiaries of the process for obtaining HPF subgrant assistance;
- Convey public knowledge of and participation in the program area emphasis and in the subgrant or contract project selection process utilized by the State in allocating HPF subgrant assistance;
- Provide an opportunity for all eligible public and private organizations and individuals to submit project applications and have them considered on an equal basis by the SHPO; and
- Offer an equitable distribution of HPF Subgrant assistance to all population segments in the State, including minority populations (as defined in 43 CFR 17), the elderly, and the disabled.

The HPF subgrant is a **reimbursement-based** grant. In other words, if the application is funded, the project expenditures are incurred by the applicant/grantee, who then submits the appropriate forms and documentation to the SHPO for reimbursement *after* a funding agreement is executed.

In the past, the SHPO has funded a variety of projects such as surveys, rehabilitation of historic buildings, historic structure reports, walking tour brochures, commissioner training, conferences, and educational videos.

Guided by the NPS's requirements, the SHPO has created this *HPF Subgrant Application Manual* to convey the subgrant program requirements, NPS and SHPO priorities, and the application and evaluation processes. As you read through this manual, please do not hesitate to contact the aforementioned SHPO staff for assistance.

# **QUALIFYING FOR AN HPF SUBGRANT**

To qualify, an Applicant should consider the following:

- 1. The Applicant must be a governmental agency or a 501(c)3 non-profit corporation formed for educational or charitable purposes;
- 2. The Applicant must clear the application with all of its internal approval entities (e.g., entities that will be involved in processing their fiscal requests, approving changes to property that the applicant will be involved with, or with offices that track grants);
- 3. The HPF Subgrant Application must be received by SHPO or postmarked by January 15, 2018;
- 4. The Applicant must submit the required six (6) forms that constitute an *HPF Subgrant Application*—see page 18 for more information;
- 5. The proposed project must produce a final product (e.g., report, nomination, brochure, map, video, etc.);
- 6. The proposed project must be completed within a reasonable amount of time in such a way that the State can comply with NPS requirements. Applicants should be prepared to complete the funded phases of a project within 9-12 months from the date the funding agreement is executed.
- 7. The Applicant must be able to manage the grant and account for the expenditure of funds according to the SHPO's fiscal requirements (e.g., have adequate accounting system and auditing procedures in place to provide effective accountability and control of property, funds, and assets sufficient to meet grantee needs and grantee audit requirements). During the application process, further information about these requirements is available through the <a href="National Park Service's Historic Preservation Fund Grants Manual">National Park Service's Historic Preservation Fund Grants Manual</a>.
- 8. The Applicant should have a satisfactory record of integrity, judgment, and performance, especially with prior performance upon grants and contracts.
- 9. The Applicant will plan to submit a quarterly reimbursement request along with their quarterly progress report.

# THE HPF AND CERTIFIED LOCAL GOVERNMENTS (CLGS)

As mandated by the NHPA, a minimum of ten (10%) percent of the State's HPF allocation must be set aside for the State's CLG program and their historic preservation and/or archeology projects (HPF Manual Chapter 7, 7b--pg. 138).

### What is the CLG Program?

The CLG Program is jointly administered by the NPS and State governments through their SHPOs. It is a model and cost-effective local, State, and federal partnership that promotes historic preservation at the grassroots level across the nation. Specifically, the CLG program seeks to:

- 1) Develop and maintain local historic preservation programs that will influence the zoning and permitting decisions critical to preserving historic properties, and
- 2) Ensure the broadest possible participation of local governments in the national historic preservation program while maintaining preservation standards established by the Secretary of the Interior (SOI). "The Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation" provides technical information about historic preservation activities and methods: <a href="https://www.nps.gov/history/local-law/arch">https://www.nps.gov/history/local-law/arch</a> stnds 0.htm

Local governments can strengthen their local historic preservation efforts by achieving CLG status from the NPS. In turn, the CLG receives valuable technical assistance and matching grants to produce historic theme or context studies, cultural resource inventories, assessments of properties to determine their eligibility for local and National Register designation, building reuse and feasibility studies, design guidelines and conservation ordinances, and publications to educate the public about the benefits of historic preservation. This ultimately assists the CLG in protecting and preserving their community's historic resources for future generations. To become a CLG, a community must meet the following minimum goals pursuant to 36 CFR 61.6, the National Park Service's regulations for Certified Local Government Programs:

- 1) Establish a qualified historic preservation commission.
- 2) Enforce appropriate State or local legislation for the designation and protection of historic properties. In most cases this is done in the form of a local ordinance.
- 3) Maintain a system for the survey and inventory of local historic resources.
- 4) Facilitate public participation in the local preservation, including participation in the National Register listing process.
- 5) Follow additional requirements outlined in the State's CLG Procedures. Each state has Procedures for Certification that may establish additional requirements for becoming a CLG in that State.

#### Within Nevada

Through an application process, the State of Nevada's ten (10) percent HPF allocation is offered to its CLGs first. Currently, those CLGs consist of Carson City, Las Vegas, Reno, and Storey County. Once the ten (10) percent requirement is met, any remaining funds, if available, are then offered to qualified applicants for projects also dealing with historic preservation and/or archaeology and which meet funding priorities. These priorities are established by NPS and Nevada on a yearly basis and reflect the State's historic preservation needs and current special conditions mandated by NPS, if applicable (see page 10).

# NEVADA HISTORIC PRESERVATION FUND (HPF) THROUGH THE NATIONAL PARK SERVICE (NPS) HPF SUBGRANT APPLICATION MANUAL

\*One very important item to note is that the ten (10) percent HPF allocation amount changes every year since it is dependent on the Federal budgeting and allocation process. (Source: www.shpo.nv.gov).\*

# PROGRAM AREAS

#### **Program Areas**

Proposed projects need to meet the mission of the NHPA and be a benefit to the State of Nevada. Therefore, the Applicant's proposed historic preservation and/or archeology projects must fall within 'Program Areas' as defined by NPS. The Nevada SHPO selects the funding priorities for the year from these areas. The Program Areas are listed below and interested applicants are encouraged to contact our office to discuss proposed projects for compatibility with the SHPOs annual priorities (see page 10).

# 1. **Planning** – Activities can include multiple items, such as:

- <u>Planning Process Design and Regional and Local Plans</u>. Develop, conduct research on, design or carry out a planning process. Provide support for the development of a planning process design or other historic preservation or cultural resource management plans at a regional or local level.
- <u>Planning Studies</u>, <u>Historic Contexts</u>. Develop, gather, and analyze data used to develop planning studies, including historic contexts, theme studies, issues analyses, and questionnaires, forecasts of social, economic, political, legal, environmental, and other factors that may affect historic preservation.
- Ordinances, Regulations, Standards. Develop, or providing support for the creation of ordinances, regulations, standards, and guidelines that support regional or local plan goals.
- <u>Advanced Planning Technologies.</u> Develop, purchase, adapt, or implement advanced planning/computer technologies and applications to further comprehensive statewide historic preservation planning program goals [e.g., computer mapping and analysis technology such as Geographic Information Systems (GIS)].
- <u>Printing of Plans.</u> Print and distribute plans, planning studies, ordinances, regulations, guidelines, or similar documents [e.g., design review standards].

# 2. Survey and Inventory –

- <u>Survey</u>—activity directly pertinent to the location, identification, and evaluation of historic and archaeological resources (Historic Preservation Fund Grants Manual 6-14).
  - <u>Reconnaissance Survey</u>. Archival research and field visits to determine the identity and location of resources present in an area. Please contact SHPO to determine the appropriate recording format.
  - O Intensive Survey. The systematic, detailed field (and archival) inspection of an area designed to identify fully the architectural, archeological, and/or historic properties; and to produce a level of documentation sufficient, without any further data, to evaluate National Register eligibility. Please contact SHPO to determine the appropriate recording format.
  - o <u>Re-survey.</u> This is to update previous surveys. Please contact SHPO to determine the appropriate recording format.
- <u>Inventory</u>—Inventory is the activity directly pertinent to the development and maintenance of data on historic resources and is a list or compilation of what is known about resources within a specified jurisdiction. An inventory includes historic properties and other properties that have been evaluated but not found to be historic.

# PROGRAM AREAS (CONTINUED) FOR 2018

3. National Register Nomination - Preparation of National Register and National Historic Landmark (NHL) Nominations to expand "the national list of districts, sites, buildings, structures and objects significant in American history, architecture, archaeology, engineering, or culture, maintained by the Secretary of the Interior under authority of Section 101(a)(1)(A) of the Act" (Historic Preservation Fund Grants Manual Glossary-13). Listing in the National Register honors a historic place by recognizing its importance to its community, State or the Nation. Under Federal law, owners of private property listed in the National Register are free to maintain, manage, or dispose of their property as they choose provided that there is no Federal involvement. Owners have no obligation to open their properties to the public, to restore them or even to maintain them, if they choose not to do so.

HPF grants can fund the following:

- 1. Prepare and edit National Register Nominations (including photos and attachments)
- 2. Public Notice (e.g., activity related to disseminating, understanding and promotion of public participation in the process)
- 3. National Register Historic District Nomination (Please include map and potential boundary for proposed nomination)
- 4. National Historic Landmark (NHL) designation
- **4. Documentation (HABS/HAER/HALS)** The Historic American Buildings Survey (HABS), Historic American Engineering Record (HAER), and Historic American Landscapes Survey (HALS) are the national historical architectural, engineering, and landscape documentation programs of the NPS that promote documentation and are incorporated into the HABS/HAER/HALS collections in the Library of Congress. The goal of the collections is to provide architects, engineers, landscape architects, scholars, and interested members of the public with comprehensive documentation of buildings, sites, structures, landscapes, and objects significant in American history and the growth and development of the built environment.
- 5. Pre-Development Activities related to the historical, architectural, and/or archeological research necessary to properly and adequately document the historic significance and the existing physical condition of the materials and features of a property or site. It must be performed prior to the commencement of development work. Pre-development can include Historic Structure Reports (HSR), Engineering Reports, Landscape Studies, Archeological Documentation Reports, and other required documentation which presents an assessment of potential impacts of the proposed work on the resources and clearly illustrate how the work will be carried out in conformance with the Secretary of the Interior's Standards (SOI) Treatment of Historic Properties," or the "Archeological Documentation Standards" (if applicable), and/or with other accepted professional standards or technical guidance for resource preservation, when relevant. This program area also includes activities such as 'technical assistance', the development of skills or the provision of knowledge of the background, meaning, operation, or implications of some aspect of historic preservation (Historic Preservation Fund Grants Manual Glossary-23).

**Development** – Activities related to the material conservation, protection, and preservation of properties listed in the National Register of Historic Places (NRHP). Since buildings, structures, sites, and objects listed on the NR deteriorate over time, periodic work will be necessary to

# PROGRAM AREAS (CONTINUED) FOR 2018

preserve and protect their historic significance and integrity. This work is guided by <u>The Secretary</u> of the Interior's Standards for the Treatment of Historic Properties.

- Applicant agrees to track the number of visitors at this resource during the current calendar year. Examples of when visitors should be counted include visitors who attend events, conduct business, and tour of the building or related facilities.
- Applicant agrees to track the number of events held at this resource during the current calendar year.

# 6. Public Education – Includes, but is not limited to:

- Activities to increase overall public awareness of technical preservation methods and techniques having application to historic and archeological properties;
- Dissemination of information to promote working relationships with the public and private sectors to achieve preservation objectives;
- Explanation of historic preservation planning and/or the goals of local preservation ordinances, or design review guidelines to public or private audiences throughout the community;
- Dissemination of the results of grant-funded work (i.e., explanation of accomplishments, problems, and issues directly related to grant-assisted activities to the community preservation constituency);
- Purchase and installation of interpretive signs or markers at HPF grant-assisted historic buildings, structures and archeological sites.
- Signage acknowledging HPF assistance at construction project site during grant period;
- **FOR CLGS ONLY**--Training and Education for Employee Development (Technical Conferences, etc.):
- Temporary exhibits relating to HPF grant-assisted activities, accomplishments, or results.

# **SHPO PRIORITIES FOR 2018**

The SHPO has set the following priorities for fiscal year 2018:

- Proposals for projects that will survey and complete National Register of Historic Places evaluations of historic commercial areas.
- Encourage the creation or updating of preservation or survey plans for local governments within the state.
- Public education projects including CLG attendance at the NAPC's FORUM and other helpful training workshops; CLGs are encouraged to bring the NAPC's CAMP workshop to Nevada (eg. Carson City sponsored CAMP in 2017 and Las Vegas sponsored CAMP in 2015); other proposals that will result in public education products (brochures, webinars, reusable trainings, etc.) to educate the public & local governments about the benefits of historic preservation.

Please note that other projects will also be considered.

# PROGRAM AREAS SPECIAL REQUIREMENTS FOR 2018

In addition, SHPO staff must consider whether or not proposed projects will assist the State in reaching goals and objectives defined within the Comprehensive Preservation Plan 2012-2020, visit <a href="https://www.shpo.nv.gov">www.shpo.nv.gov</a>. If you need a hard copy, please don't hesitate to contact our office.

### **HPF Subgrant Program Area Special Requirements**

Some of the aforementioned 'program areas' have additional requirements that must be met in order for a subgrant application to be funded. They are:

1. Requirement: National Register of Historic Places (NRHP) Listing Program Area Applicability: Development, and/or Pre-Development

Any development and/or pre-development project must submit the following items with the project application:

- Photographs of all exterior elevations with views, identified & oriented to site plan
- Photographs of all major rooms and project rooms, labeled and keyed to a floor plan
- Any other relevant information to enable a thorough project review
- Copy of the National Register Nomination.

# **Development**

Projects proposing work within the above program areas must meet the following requirements:

- 1) the property must be listed on the NRHP individually or identified as contributing to a NRHP listing; and;
- 2) The listed property must have retained sufficient integrity to maintain its NRHP eligibility.

#### **Pre-Development**

Projects proposing work within the above program area, such as feasibility studies or other property-specific studies or reports, the property must either be NRHP listed, NRHP eligible, or the study or report project must include a significant element fostering the identification, evaluation, or treatment of NRHP eligible properties elsewhere.

If the property is not listed in the NRHP, please contact our office for guidance. While the applicant may choose to apply for funding and commit to listing the building on the NRHP within the timeframe of the funding agreement (if funded); the applicant, however, runs the risk of having to revert the award if the property is not successfully listed on the NRHP by the termination date of the grant.

2. Requirement: Preservation Agreement or Covenant/Easement Program Area Applicability: Development, and/or Pre-Development

<u>Section 102(a) (5) of NHPA</u>, stipulates: "No grant may be made under this Act unless the grantee has agreed to assume, after completion of the project, the total cost of the continued maintenance, repair, and administration of the property in a manner satisfactory to the Secretary." A 'preservation agreement,' 'covenant,' and/or 'easement' will be instituted administratively as a means to ensure compliance with this requirement of the Act.

# PROGRAM AREA SPECIAL REQUIREMENTS (CONTINUED)

A 'preservation agreement' is a legal document executed between the State and the public or private property owner. This agreement is not recorded with the deed and therefore is not enforceable on future owners. If a publicly-owned property does not have a deed, then a preservation agreement, instead of a covenant, must be executed for the duration.

A 'preservation covenant' or 'preservation easement' is a legal document executed between the State and the property owner in which the property owner of record encumbers the title of the property with a covenant running with the land, in favor of and legally enforceable by the State. The property owner of record (and, if applicable, the holder of the mortgage) must be the executors of the covenant whether or not the owner is the subgrant.

# \*Please Note: HPF Subgrants <u>CANNOT</u> begin a development project <u>UNTIL</u> the covenant is officially recorded and on file with SHPO.\*

A 'preservation agreement' or 'covenant/easement' on grant-assisted <u>historic properties</u> must be executed to ensure that after the grant-assisted work is completed, the owner(s) will:

- 1) Maintain the premises for a minimum term of years so as to preserve the historical significance and integrity of the features, materials, appearance, workmanship, and environment which made the property eligible for listing in the NRHP; and
- 2) Allow public access. When properly monitored and enforced, it ensures the property's protection from unsympathetic changes and, in the event the property is sold, it is recorded with the deed, and the requirements are passed along to the new owner.

The duration of the 'preservation agreement' or 'covenant/easement' is determined by the amount of Federal assistance as noted below (Historic Preservation Fund Grants Manual 6-29):

Federal Assistance (\$ Amount)	Time Requirement
\$ 1 \$ 10,000	5-year minimum preservation agreement
\$ 10,001 \$ 25,000	5-year minimum covenant/easement
\$ 25,001 \$ 50,000	10-year minimum covenant/easement
\$ 50,001 \$ 100,000	15-year minimum covenant/easement
\$100,001 and above	20-year minimum covenant/easement

Several additional and important items to note regarding 'preservation agreements,' and 'covenants/easements':

- Where there are several phases of development assistance, the term of the 'preservation agreement' and/or 'covenant/easement' must be commensurate with the total (aggregate) Federal assistance received.
- The 'preservation agreement' or 'covenant/easement' is effective upon execution of the SHPO funding agreement. For Development projects, covenants must be registered with the county and on file at SHPO before the disbursement of HPF funds.
- When HPF subgrant assistance involves more than one NR-listed property or structure, the 'preservation agreement' or 'covenant/easement' period for each property will be determined by the amount of HPF assistance awarded to each individual property.

# PROGRAM AREA SPECIAL REQUIREMENTS (CONTINUED)

• Finally, and most importantly, 'preservation agreement' or 'covenant/easements' cannot be "bought out" by repaying the HPF grant funds (HPF Grants Manual Chapter 6-33--pg. 85).

3. Program Area Applicability: Development

**Requirement:** Project Signage

The State must ensure that a project sign is displayed in a prominent location at the project site before project work begins, while project work is in progress, and for up to two weeks after the successful completion of the project. The sign will be provided by SHPO but must be returned to SHPO no later than two weeks after the successful completion of the project. The applicant must provide dated, photographic evidence that the project sign was erected at the project site (HPF Grants Manual Chapter 6-23--pg.75).

**4. Program Area Applicability:** Development, and/or Pre-Development **Requirement:** National Historic Landmark (NHL) Requirements

As required by the National Park Service, any project located within the boundaries of an established NHL must submit the following items with the project application:

- A site plan with north arrow clearly marked
- City/county map with property clearly labeled
- Plans & specs for the project (if applicable)
- Photographs of all exterior elevations with views, identified & oriented to site plan
- Photographs of all major rooms and project rooms, labeled and keyed to a floor plan
- Any other relevant information to enable a thorough project review
- A copy of the National Register Nomination

A current listing of Nevada's NHLs can be found here.

**5. Requirement:** Interpretative programs and signage **Program Area Applicability:** Public Education

Interpretive programs are generally not eligible for HPF subgrant awards without the addition of certain minimum requirements. According to the HPF Grants Manual <a href="https://www.nps.gov/preservation-grants/HPF Manual.pdf">https://www.nps.gov/preservation-grants/HPF Manual.pdf</a>) such subgrant or grant funded activities will include, but not limited to:

- a) Education concerning The Secretary of the Interior's Standards for the Treatment of Historic Properties.
- b) Elements of the program that increase overall public awareness of technical preservation methods and techniques having application to historic properties.
- c) Elements of the program that disseminate the results of grant-funded work, including explanation of accomplishments, problems, and issues directly related to grant-assisted activities to the State preservation constituency.
- d) Education concerning preservation and rehabilitation of historic architectural resources.

# FISCAL REQUIREMENTS

# **Timely Reimbursement Requests:**

The applicant must be aware that timely reimbursement requests are a requirement of this grant. All billings for dates of service prior to July 1 of the subsequent fiscal year must be submitted to SHPO no later than the first Friday in August of the same calendar year.

#### Federal Share (60%) vs. Non-Federal Share (40%)

Awards are made on a 60/40 basis. The 'Federal Share' is funded to a maximum of 60 percent of the total project cost. The remaining 'Non-Federal Share' or 'matching share' of 40 percent is contributed by the applicant.

# **Non-Federal Share (aka Matching Share)**

This represents that portion of total project or program costs not borne by the Federal Government. Generally, Federal funds cannot be matched with other Federal funds. However, there are exceptions such as the Community Development Block Grant (CDBG) and Federal funds granted to Tribal organizations, pursuant to Section 104 of the Indian Self Determination and Education Assistance Act. The statutory provisions of these Federal programs specifically allow the funds provided under them to be used as non-federal matching share.

Matching share can consist of 'Cash Contributions.' 'Cash' represents the applicant's proposed cash outlay, including the outlay of money contributed to the grantee by non-federal third parties. Unless authorized by Federal legislation, outlays charged to other Federal grants or to Federal contracts or funds received from other Federal grants shall not be used as part of the grantees' cash contribution.

Matching share can also consist of 'In-kind (aka non-cash) Contributions.' This represents the value of non-cash contributions provided by the Applicant or non-federal third parties. In-kind contributions may consist of charges for real property, non-expendable personal property, and the value of goods and services directly benefiting and specifically identifiable to approved objectives of the grant-supported program.

Examples of cash or in-kind (non-cash) matching share can include:

- Proposed charges incurred by the applicant as costs during the grant period;
- Costs financed with cash contributed or donated to the Applicant by other non-federal third parties.
- Costs represented by services and real and personal property, or use of these, contributed or
  donated by non-federal third parties during the grant period. (Note: Where in-kind
  contributions are made by the Federal Government, they may be included in the applicant's
  matching share only if Federal legislation authorizes such inclusion.)

# FISCAL REQUIREMENTS (CONTINUED)

# Allowable vs. Unallowable Costs/Matching Share

'Chapter 13-Standards for Allowability of Costs' of the <u>HPF Grants Manual</u> specifies allowable vs. unallowable costs. A link to this information can be located on our website at <a href="http://www.shpo.nv.gov">http://www.shpo.nv.gov</a>. If you have any questions as to whether your proposed match, costs, etc., are allowable, please do not hesitate to contact our office with any questions.

#### **Contractual Professional Services**

Independent contractor services must follow state and federal regulations. NRS 333.700(2) defines an independent contractor as "a natural person, firm or corporation who agrees to perform services for a fixed price according to his or its own methods and without subjection to the supervision or control of the other contracting party, except as to the results of the work, and not as to the means by which the services are accomplished."

The SHPO will accept flat rates for professional consulting services (up to a maximum rate of \$82. 49 per the HPF Manual Chapter 8, Section 3) depending upon the consultant's professional and academic experience. "Compensation for employees engaged in work on HPF grant-assisted activities will be considered reasonable to the extent that it is consistent with that paid for similar work in other activities of the State or local government. In cases where the kinds of employees required for Federal awards are not found in the other activities of the State or local government, compensation will be considered reasonable to the extent that it is comparable to that paid for similar work in the labor market in which the employing government competes for the kind of employees involved. Compensation surveys providing data representative of the labor market involved will be an acceptable basis for evaluating reasonableness" (HPF Grants Manual Chapter 13, B.12.b).

Professional qualifications of staff, consultants, or principal investigators undertaking grant-related work must meet applicable minimum qualifications described in <u>36 CFR 61</u> (see <a href="http://www.shpo.nv.gov">http://www.shpo.nv.gov</a>). The SHPO will review the professional qualifications of the project staff and consultants. If project staff and/or consultants are acquired after the award, SHPO must review and approve professional qualifications prior to project commencement.

#### **Contract Review**

Appropriate state and local governments must ratify contracts. NRS 332.039 is the governing legislation for the State of Nevada and is included for your reference on our website <a href="http://www.shpo.nv.gov">http://www.shpo.nv.gov</a>. If you believe a sole-source situation exists, that conviction will need to be demonstrated to the satisfaction of the SHPO. All sole-source contracts of more than \$2,500 must have prior SHPO approval and those for \$100,000 or more must have prior federal agency approval.

### **Funding Agreements**

Please be aware, if awarded, SHPO requires subgrants to successfully complete their funding agreements within 180 (one hundred eighty) days of official notice of grant award. If a subgrant goes 180 (one hundred eighty) days without completing their funding agreement, SHPO reserves the right to revert the entirety of the awarded subgrant amount from the grantee.

# FISCAL REQUIREMENTS (CONTINUED)

# **Quarterly Progress Reports and Reimbursement Requests**

Please be aware, SHPO requires subgrants to submit quarterly progress reports and quarterly reimbursement requests based on the current calendar year. If a subgrant goes two quarters without submitting quarterly progress reports and reimbursement requests, SHPO reserves the right to revert the entire subgrant amount from the grantee.

# **Timing of Non-Federal Share**

The Applicant's non-federal share must fall in-between the start date of the subgrant (if funded) and its termination date. Matching contributions need not be proportional to federal withdrawals, while the full grantee matching share must be contributed by the end of any approved grant period.

# **Timing of Project Costs**

If funded, project costs must be incurred within the approved grant period, as defined in the funding agreement. Costs incurred, or contributions of services made, or assets acquired prior to or subsequent to the grant period authorized by NPS are not allowable.

#### **Duration of HPF Subgrant**

The duration of a subgrant is usually between 9 to 18 months, depending on when the SHPO receives funding from the federal government and receives NPS approval for the selected subgrant applications/projects. Past projects have started in late spring or late fall and have terminated from late summer to early fall the following year.

Due to review and reporting requirements imposed on the SHPO by NPS, the termination date for the 2018 HPF Subgrant cycle will be **June 30, 2019** for all subgrant applications that are funded. If your organization foresees the need for additional time, please make sure to include the reason in your application (e.g. in the project description area). The SHPO will review the request on a case-by-case basis and make decisions accordingly.

# **Calculating Your Non-Federal Share (aka Matching Share)**

Following are sample calculations to assist you in determining your required non-federal share.

Note: The applicant is strongly encouraged to contribute more than the minimum share of 40% for their proposed project.

# Example #1 – Total Project Cost(s) Known

Total Project Cost: \$25,000

a. Federal Share Requested (60%) \$15,000 (60% of the total project cost)
b. Non-Federal Share (min. 40%) \$10,000 (40% of the total project cost)

# Example #2 – Total Project Cost(s) Unknown

The Applicant is asking for \$50,000 for their proposed project. What is the minimum 'Non-Federal 40% Share' required from the Applicant for the \$50,000?

a. Federal Share Requested is \$50,000.

b. Formula: \$50,000 divided by 6, then multiplied by 4

c. Answer: \$33,334 (The Applicant's 40% required non-federal share)

d. Total Project Cost: \$50,000 + \$33,334 = \$83,334

# APPLICATION DUE DATE AND PROCESS

# APPLICATION DUE DATE Friday, January 15, 2018

# For HPF subgrant applications to be considered:

- Applications <u>must</u> be received by SHPO or <u>postmarked</u> no later than Friday, January 15<sup>th</sup>, 2018.
- Applications must be signed in full.
- The National Park Service requires all documents to contain original, wet signatures.
- Digital applications or copies are not allowed per National Park Service Requirements.

Please note the first round of FY2018 grants is limited to <u>only</u> applications for FORUM travel. The SHPO anticipates a second round of grant applications for CLGs during 2018 for Planning, Survey & Inventory, National Register Nominations, Documentation, Pre-Development & Development & Public Education.

# **HPF Subgrant Application Process**

Applicants interested in applying for HPF Subgrant consideration must submit to the SHPO the following five (5) items that constitutes an *HPF Subgrant Application*:

- 1. HPF Subgrant Application for 2018 Application Cover Pages 1 thru 4;
- 2. Affidavit for Matching Funds Form;
- 3. Civil Rights Assurance Form
- 4. Budget Form (or equivalent); and
- 5. Program Area (PA) Form: please make sure to choose the correct program area and include only that form. Do not send in blank program area forms for program areas not addressed by the application.

All of the above forms are located on our website at http://www.shpo.nv.gov.

# **EVALUATION PROCESS AND SELECTION CRITERIA**

# **HPF Subgrant Evaluation Process - Criteria for Selection**

Based on NPS and SHPO requirements, two (2) sets of criteria have been created to evaluate applications. These criteria are published in this HPF Subgrant Application Manual and are used by the State to evaluate applications. No other criteria are used for scoring the applications. Criteria Set #1 is included in its entirety, and a select sampling of questions from the Criteria Set #2 follow. Examples of the actual evaluation forms are located on our website at <a href="http://www.shpo.nv.gov">http://www.shpo.nv.gov</a>.

# **Criteria Set #1 – Mandatory Requirements**

A grant application must meet these conditions in order to be funded. Any application failing to meet all mandatory criteria may not be considered further.

- 1. The Applicant must be a governmental agency or a non-profit corporation formed for educational or charitable purposes;
- 2. The HPF Subgrant Application must be submitted or postmarked by the deadline;
- 3. The Applicant must submit the required five (5) forms that constitute an HPF Subgrant Application;
- 4. The proposed project must involve a minimum of one Program Area;
- 5. The proposed project must produce a final product (e. g., report, nomination, brochure, map, video, etc.);
- 6. The proposed project must be completed within a reasonable amount of time in such a way that the State can comply with NPS requirements;
- 7. The Applicant must be able to manage the grant and account for the expenditure of funds according to the SHPO's fiscal requirements; and
- 8. Have a satisfactory record of integrity, judgment, and performance, especially with prior performance upon grants and contracts.

#### Criteria Set #2 -- Evaluation of Administrative, Fiscal, and Technical Merits

Subgrant applications will be ranked on the basis of priorities, goals, and special conditions set by the SHPO for the current fiscal year. The evaluator will independently apply numerical values to the proposed project based on the questions noted on the evaluation forms. For the majority of the questions, ranking points are from 0 to 10, with 10 being the highest and with their own unique weights. Ultimately, the higher the question's weight, the higher the priority for the SHPO in scoring the subgrant application. *Please note the total points awarded each application by the evaluator will initially be used to rank the applications.* 

# HPF SUBGRANT EVALUATION PROCESS – CRITERIA (CONTINUED)

Using the appropriate evaluation forms, the SHPO staff and fiscal officer reviews each application. Among the questions that might be considered are:

- Does the Applicant's proposed project fall within the allowable program areas eligible for the HPF subgrant as described in the NPS's HPF Grants Manual (June 2007 Release)
- Does the Applicant's proposed project fall within the priorities established by the SHPO for the current fiscal year?
- Does the Applicant include the resume of the project principals and/or consultants?
- Do the qualifications of the Applicant (or the Applicant's consultant) meet the minimum professional criteria as defined in the Professional Qualifications Standards (36 CFR 61)?
- How quickly has the Applicant proposed to finish the project?
- Does the proposed project have a realistic budget (e.g., based on written bids, etc.)?
- If the Applicant has been previously funded, have they had difficulty in developing an adequate product, submitting product, or proper billing documentation?
- Does the Applicant provide more than the minimum required matching funds for the proposed project?
- Does the Application include a scope of work that is concise and well explained?
- Is the Applicant a CLG?
- Has the Applicant specified the final product(s) to be produced by the subgrant?
- Does the Applicant have an understanding of the <u>Secretary of the Interior's Standards and Guidelines</u> (SOI)?

#### **Evaluation and Awarding Schedule**

SHPO staff will evaluate the applications in spring 2018. At that time, a preliminary list is generated indicating applications selected for funding and their potential amounts. The SHPO, as required by NPS, schedules a public meeting to provide the public an opportunity to comment on the preliminary list. After this meeting, the SHPO can proceed with the list as presented to the public or can make adjustments. Ultimately, the selected projects are sent to NPS for final approval. Upon approval, SHPO staff sends out grant award letters to the applicants with directions on completing the next steps in the funding process (e.g., funding agreement, additional forms, etc.).